

# Integrated Territorial Development Strategies in Greece under economic crisis

INTERSTRAT Interactive Workshop, Warsaw, 12.10.2011

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### **ESPON-INTERSTRAT**

# ESPON IN INTEGRATED TERRITORIAL DEVELOPMENT STRATEGIES

To encourage and facilitate the use of ESPON findings in the creation and monitoring of integrated territorial development strategies.



### **Partner ECPs**

- Belgium
- Bulgaria
- Greece
- Ireland
- Italy
- Poland
- Romania
- Slovenia
- United Kingdom



### **Capitalisation model**

## Building ECP capacity:

Strategic priorities and frameworks
Contact databases
Skills



## **Engaging with policymakers:**

Interactive events and ongoing dialogue, using ESPON in practice



# Transnational learning:

Peer feedback, sharing materials, comparative evaluation and reflection.



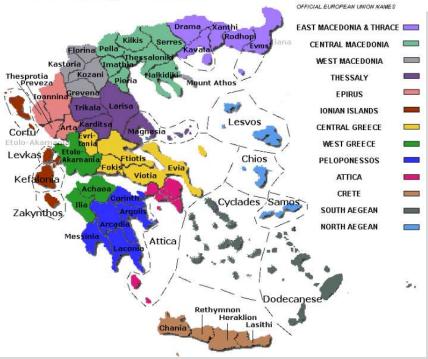
### **Engagement outputs:**

Demonstration materials
Web portal



### **About ITDS and strategic planning in Greece**

Prefectures and Regions of Greece



Integration in spatial planning in Greece is a slight new idea and strategic spatial planning is in its infancy in the country

Greece is among the South European Countries that are governed by «urbanism tradition» in spatial planning system model (ESPON 2.3.2)



According to the EU Compendium of Spatial Planning Systems and Policies (1997), Greece takes part of the so-called "urbanism" planning tradition, which "has a strong architectural flavor and concern with urban design, townscape and building control".

This tradition elucidates the main features of the Greek planning system:

- ·multiplicity of laws
- predominance of a command-and-control type regulation
- ·lack of efficient monitoring and control mechanisms
- ·slow responses to changing circumstances.



Until recently, Greek planning legislation has been dominated by issues of **physical planning**. Its main concerns were the interface between **private and public land ownership and the development rights of landowners**.

However, at the late 1990s, a shift was made towards strategic spatial planning through the establishment of a new law for national and regional spatial planning (L. 2742/1999).

The provisions of the new Act give evidence of a direct influence of the European Union planning debate on the Greek national planning agenda.



### About ITDS and strategic planning in Greece

Primarily the adoption of more coordinated practices rose from the europeanisation of spatial planning system

( adoption of EU directives, communications, green and white papers, of obligatory or non-obligatory character, led to pile up a considerable amount of projects )



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- a) ITDS on urban areas
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- c) ITDS on coastal areas

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- 2.1 Reform «Kallikratis»
- 2.2 Strategic Master Plans
- 2.3 New financial engineering tools (e.g JESSICA)



### A) ITDS on urban areas

- Pilot Projects under article 10 ERDF (1989-1993).
- Projects of URBAN I (6 projects) and URBAN II (3 projects) community initiatives (1994-1999 and 2000-2006, respectively).
- Integrated Urban Development Plans (2000-2006).
- About 80 projects have been implemented around 13 regions, all of them financed only from ROP's, co-financed from ERDF and ESF.
- Integrated Urban Development Plans (2007-2013), mainstreamed included in NSRF. All of them will be financed from 5 ROP's, only from ERDF, having the possibility to finance also *ESF type* interventions in a small portion.



### B) ITDS on rural areas

- Projects of Rural Areas Integrated Development Plans (OPAAX), financed from OP Rural development for 2000-2006 and implemented by the Ministry of Agriculture.
- Projects of LEADER I, LEADER II και LEADER+ community initiatives (1989-1993, 1994-1999 και 2000-2006), implemented by the Ministry of Agriculture.
- Projects of LEADER and OPPAX type (2007-2013), financed from OP Rural development "Alex. Baltatzis" (axes 4 and 3, respectively).



### C) ITDS on coastal areas

- Coastal areas have not been under an intense study effort, due to major responsibilities overlapping of various services in various administrative levels (ministerial, regional, prefectural and local).
- Projects that have been implemented were mainly studies, equipment supplies and soft actions (web sites, exchange of knowledge, printed materials and study trips etc).
- TERRA Programme (3 projects) and LIFE-Environment (3 projects) were the major programs that covered ICZM. In total thirty-five coastal zone management demonstration projects were selected around EU by the Commission as demonstration projects.



### 2. Current challenges

- Revision of NSRF (2007-2013)
- Revision of 12 Regional Spatial Planning Frameworks and finalization of some of Sectoral Spatial Planning Frameworks
- Revision of 2 major urban agglomerations Master Plans (Athens and Thessaloniki)
- Procurement for 4 new medium-sized (secondary) urban agglomerations Master Plans (Patras, Larissa, Herakleion and Ioannina)
- New Urban Development Plans (municipality level) and revision of older ones
- Participation on EU Strategic Guidelines for EUROPE 2020
- "Kallikratis" administration reform in action
- New State-aid law in action
- New financial engineering tools (JESSICA, JEREMIE, JASPERS, JASMINE, ELENA) in action

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Actor	Legislative/regulatory level	Operational level	Implementation bodies
Ministry of Finance		<ul> <li>Revision of NSRF         (2007-2013)</li> <li>Participation on EU         Strategic Guidelines         for EUROPE 2020</li> <li>New financial         engineering tools         (JJJ's) in action</li> </ul>	<ul> <li>Managing     Authorities     (ROP/OP)</li> <li>Regions</li> <li>Municipalities</li> </ul>
Ministry of Environment, Energy and Climate Change	<ul> <li>Revision of 12 Regional Spatial Planning Frameworks and finalization some of Sectoral Spatial Planning Frameworks</li> <li>Revision of 2 major urban agglomerations Master Plans (Athens and Thessaloniki)</li> <li>Procurement for 4 new middle urban agglomerations Master Plans (Patras, Larissa, Herakleion and Ioannina)</li> <li>New Urban Development Plans (municipality level) and revision of older ones</li> </ul>		<ul> <li>Ministry</li> <li>Regional services</li> <li>Managing bodies</li> <li>Municipalities</li> </ul>
Ministry of Interior Decentralisation and E- government	"Kallikratis" administration reform (law 3852/2010 )	<ul> <li>Operational Plans (2011-2014) for Regions and Municipalities</li> </ul>	<ul><li>Ministry</li><li>Regions</li><li>Municipalities</li></ul>
Ministry of Regional Development and Competitiveness	New State-aid law (law 3908/2011)	«Development in Action» Plan	<ul> <li>Ministry special Funds (e.g. ETAN)</li> </ul>
Ministry of Rural Development and Food		OPAAX and LEADER+	<ul><li>Ministry</li><li>Regions</li><li>Municipalities</li></ul>



# THE GREEK ENGAGEMENT STRATEGY

The Greek ECP, acting as partner of the ESPON-INTERSTRAT Programme is systematically developing an engagement strategy with central regional and local stakeholders, taking into account the existing spatial planning system as well as the **ongoing administrative reform** in the country and the fact that these new administrative structures and especially **new regions**, acting as **strategic planning units** will certainly need to be informed about ESPON related ITDS.



#### Prefectures and Regions of Greece





### INTERSTRAT interactive Workshop in Athens, 10 march 2011

- On March 10<sup>th</sup>, 2011 at the "Sakis Karagiorgas" amphitheatre of Panteion University, a Workshop was held on the initiative of the National Contact Point ESPON2013 for European Territorial Development and Cohesion. This meeting was part of a transnational networking activity entitled ESPON-INTERSTRAT, which aims at capitalizing and disseminating the results of the ESPON2013 Programme.
- Its objective is to inform and promote a learning process for Greek public and private institutions directly or indirectly involved in the development of territorial development policies, on the findings of studies and projects developed under this programme.



# INTERSTRAT interactive Workshop in Athens, 1° march 2011

- Organised by the Greek ECP together with the Bulgarian and the Italian ECP
- Very important outcomes for the engagement strategy and the continuation of the Project

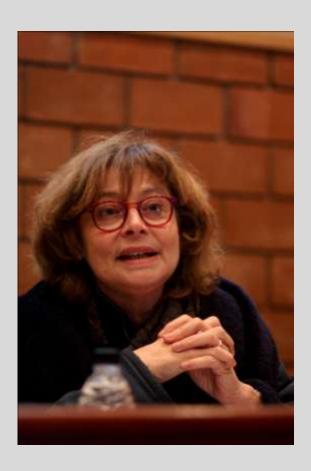


INTERSTRAT interactive Workshop in Athens, 10 march 2011

### Petros Tatoulis, Regional Commissioner of Peloponnissos

# Maria Prezioso, Italian ECP







INTERSTRAT interactive Workshop in Athens, 10 march 2011

# Raina Popova, Bulgarian ECP

### Maria Kaltsa, Secretary General of YPEKA







### INTERSTRAT interactive Workshop in Athens

- In this Meeting, the participants were informed on the ESPON2013 programme, the studies already carried out and those that are ongoing.
- Then, both with their presentations and in the ensuing discussion, representatives of public bodies and other stakeholders were engaged in the formulation and implementation of spatial policies, taking into account the ESPON findings.



### MAIN OUTCOMES

- Main outcomes of this Meeting are the following :
- What was highlighted was the urgent need for the constant information of the institutions that are directly or indirectly involved in the production of territorial development policies for applied research studies and targeted analysis prepared by the ESPON 2013 Programme.
- Thus the representatives of the organizations participating in this meeting committed to put under consideration the findings of the ESPON2013 studies and projects.
- This commitment is indeed the first and main objective of the activity of the transnational ESPON-INTERSTRAT network.



### MAIN OUTCOMES

 The above pointed out the need to create a mechanism to inform the institutions and enhance the interactive learning of this knowledge, something that could institute the core of the

**Greek Observatory for "Territorial Development and Cohesion"** 



### MAIN OUTCOMES

- The need for a new development structure of the state was highlighted – based on the new "Kallikrates" administrative reform– with the need for the creation of "Integrated Territorial Development Strategies" under the jurisdiction of the new Regions and with them as primary reference.
- Regional representatives insisted on the opinion that new integrated territorial / development projects should be developed by regions and not by central government.



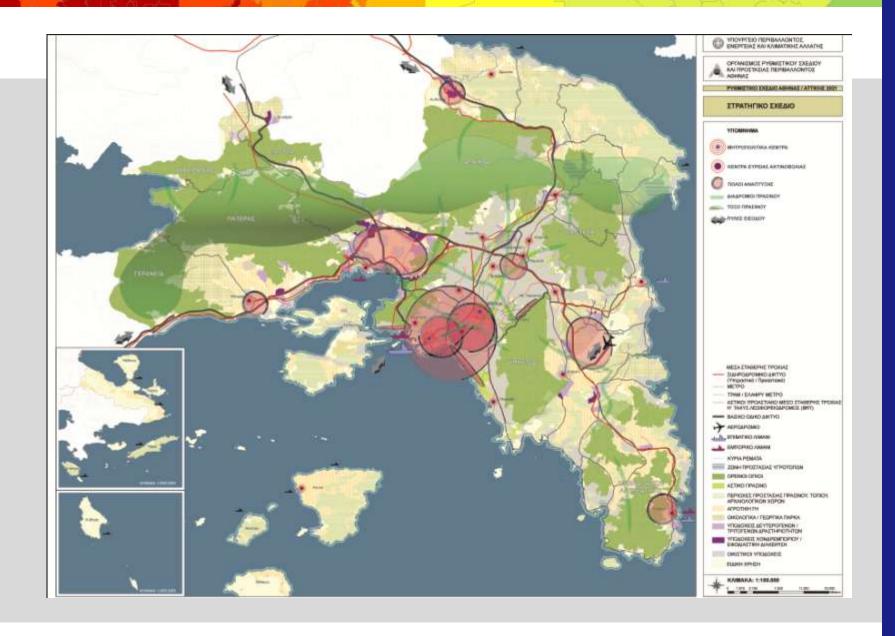
### Our next event on the 8th of November 2011

- The 2nd ESPON-INTERSTRAT Workshop is organized by the Greek ESPON\* Contact Point in the framework of the ESPON-INTERSTRAT transnational networking activity and will deal with integrated territorial development strategies (ITDS) in Europe. This meeting is structured around three Round Tables which will be moderated by journalists and will discuss the following topics:
- regional organisation based on the new geography created by the administrative reform «Kallikrates» and how this new reality can integrate strategic planning and integrated territorial development strategies in favour of the new municipalities and the new regions, especially in the framework of the post 2013 cohesion policy. (focus on tools)
- the ESPON findings deriving from the ESPON Project and their potential contribution in Greek policy making at regional and local levels.
- The future orientation and the role of cities as driving forces for smart, sustainable and inclusive growth in Europe, through the procedure of strategic planning and regulation.



### WHY a SECOND INTERSTRAT Workshop? WHAT IS NEW?

- Regional organisation is ongoing
- Regional spatial planning frameworks are being elaborated by the central ministry
- The Athens master Plan is under consultation process
- Master plans of secondary cities are also being elaborated
- There is an urgent need to implement strategic planning since
   economic crisis is dividing society and enhances uncertainty
- A new Vision is needed for regions and cities as driving forces towards economic and social regeneration
- Geopolitical and geoeconomic issues are arising and regions should be equiped in order to play an efficent role in repositioning relations between European level-State-regions-municipalities......







Χάρτης 3.2: Η Ελλάδα στο Βαλκανικό χώρο.



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